



The Honorable
Eddie Baza Calvo
Governor

The Honorable
Ray Tenorio
Lieutenant Governor



Carl V. Dominguez
Director
Jessie B. Palican
Deputy Director

December 31, 2014

Chris Murphy
Regional Administrator
National Highway Traffic Safety Administration
Region 9
201 Mission Street, Suite 1600
San Francisco, CA 94105


Dear Chris:

Hafa Adai! Transmitted for your review and disposition is Guam's 2014 Annual Performance Evaluation Report for Sections 402, 405, 408, 405b, 405c and 405e grant activities as contained in the Fiscal Year 2014 Highway Safety Plan.

We wish to express our sincerest appreciation for all the efforts you and your staff have personally directed in helping us address the highway safety needs of our island.

Should you require additional information, please do not hesitate to contact Ms. Cil Javier, Highway Safety Coordinator at (671) 647-4343 or email at Cecilia.javier@dpw.guam.gov.

Sincerely,


CARL V. DOMINGUEZ
Governor's Highway Safety Representative

Attachments

GUAM'S 2014 ANNUAL PERFORMANCE EVALUATION REPORT
DEPARTMENT OF PUBLIC WORKS
OFFICE OF HIGHWAY SAFETY



A message from the Governor's Highway Safety Representative



Hafa Adai and Seasons Greetings from the Beautiful Island of Guam!

Guam is pleased to submit the NHTSA Annual Report describing many of the projects we implemented in FY2014 with the goal of saving lives.

The Office of Highway Safety will continue to develop and administer a comprehensive plan for the purpose of reducing the incidence and severity of vehicular crashes on Guam's highways and local street system by implementing innovative traffic safety projects on a variety of contributory and associated factors related to traffic crashes. OHS continues to administer and implement Guam's Highway Safety programs by ensuring all goals and objectives are met and complying with all federal and local rules and regulations.

We look forward to the upcoming year as we still have work to be done and will remain committed in making Guam's roadways safer. We appreciate your continued support for our highway safety programs and providing technical assistance to the Office of Highway Safety with the goal of reducing injuries and fatalities on our roads.

Thank you and Si Yu'os Ma'ase, and may you and your staff have a very Prosperous Happy New Year!

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EXECUTIVE SUMMARY

The cooperative and concentrated efforts involving highway safety programs required a strong commitment and partnerships critical to the overall success of Guam's traffic safety program in FY2014. The National Highway Traffic Safety Administration (NHTSA), Region IX, provides valuable information and assistance to Guam. The agencies involved in Guam's Highway Safety Programs are:

- Guam Police Department
- Office of Attorney General
- Judiciary of Guam
- Department of Public Health & Social Services
- University of Guam
- Guam International Airport Authority – Airport Police Division
- Department of Revenue & Taxation-Motor Carrier Division
- Port Authority of Guam – Port Police Division

The Office of Highway Safety also collaborates with the following groups:

- Guam's Traffic Records Coordinating Committee
- Guam's Traffic Records Executive Committee
- Emergency Medical Services Commission

In addition, the Office of Highway Safety continues to work with NHTSA, Region IX Office to determine other strategies that will help further reduce our fatality and injury rates.

INTRODUCTION

The Office of Highway Safety administers State and Federal highway safety funds and oversees highway safety program efforts supported by these funds for Guam.

Guam's 2014 Highway Safety Plan identified traffic-related safety problems along Guam's roadways and recommended programs that were most effective in reducing traffic fatalities, injuries, and crashes.

This Performance Plan describes Guam's problem identification process and identifies the highway safety benchmarks and goals.

In FY2013, we saw an increase in traffic fatalities with 18 recorded in comparison to FY2012 of 16 recorded. Guam's law enforcement agencies have always stayed committed to enforcing Guam's traffic laws. These officers focus their attention on Guam's high-risk roadways that have been identified as having a history of alcohol and speed-related crashes.

In FY2014, OHS implemented projects and facilitated activities and programs, which contributed toward reaching their goals and objectives. Guam OHS recognizes the achievement of quantified goals as collaborative and ongoing efforts of a multitude of government departments/agencies and private entities involved in improving highway safety. In FY2014, Guam saw an increase in fatal crashes from 18 in FY13 to 19 in FY14. Of the 19 fatalities recorded, five (5) were alcohol-related. More emphasis in night-time enforcement is needed as these fatalities occurred in the evening and early morning hours between 9 p.m. to 5 a.m.

Maintaining our partnerships with other traffic safety stakeholders will help us continue to make significant strides in reducing traffic-related fatalities.

This annual report describes the progress made toward reaching Guam's Office of Highway Safety goals and summarizes program area outcomes.

ATTITUDINAL SURVEY

IMPAIRED DRIVING		
<p>A-1: In the past 30-60 days, how many times have you driven a motor vehicle 2 hours after drinking alcoholic beverages?</p> <p>96% Participants did not drive 2 hours after consuming an alcoholic beverage.</p> <p>1% Had at least 1 – 2 times in the last 30–60 days.</p> <p>3% Have driven after consuming alcohol more than 4 times in 30-60 day time frame.</p>	<p>A-2: In the past 30-60 days, have you read, seen, or heard anything about alcohol-impaired driving (drunk driving) enforcement by the police?</p> <p>86% Yes</p> <p>14% No</p>	<p>A-3: What do you think the chances are of someone getting arrested if they drive after drinking?</p> <p>63% Always</p> <p>5% Most of the time</p> <p>26% Half of the time</p> <p>6% Rarely</p> <p>0% Never</p>

SEAT BELT USE		
<p>B-1: How often do you use seat belts when you drive or ride in a car, van, sport utility vehicle or pick-up truck?</p> <p>83% Always</p> <p>13% Most of the time</p> <p>3% Half of the time</p> <p>1% Rarely</p> <p>0% Never</p>	<p>B-2: In the past 30-60 days, have you read, seen, or heard anything about seat belt enforcement by the police?</p> <p>77% Always</p> <p>5% Most of the time</p> <p>2% Half of the time</p> <p>7% Rarely</p> <p>9% Never</p>	<p>B-3: What do you think the chances are of getting a ticket if you do not wear your safety belt?</p> <p>66% Always</p> <p>14% Most of the time</p> <p>13% Half of the time</p> <p>7% Rarely</p> <p>0% Never</p>

SPEEDING

S-1a: On a local road with a speed limit of 30 mph, how often do you drive faster than 35 mph?	S-1b: On a road with a speed limit of 65 mph, how often do you drive faster than 70 mph?	S-2: DMV-S15: In the past 30-60 days, have you read, seen, or heard anything about speed enforcement by police?	S-3: What do you think the chances are of getting a ticket if you drive over the speed limit?
3% Always 46% Most of the time 29% Half of the time 15% Rarely 7% Never	12% Always 2% Most of the time 42% Half of the time 16% Rarely 28% Never	85% Yes 15% No	59% Always 11% Most of the time 17% Half of the time 5% Rarely 8% Never

5 YEAR STATISTICS

GUAM'S SUMMARY OF TRAFFIC DEMOGRAPHICS AND FATALITIES, 2010-2013

YEAR	POPULATION	REGISTERED VEHICLES	TRAFFIC FATALITIES	ALCOHOL - RELATED FATALITIES
2009	154,805	105,727	15	7
2010	159,358	108,218	16	5
2011	159,358	109,842	17	6
2012	159,914 (July 2012 est.)	111,091	16	7
2013	159,914 (July 2012 est.)	112,450	18	9

Guam's Report Card

(a) Performance Targets/Measures

	BASELINE	TARGET	CURRENT	DATA INFO
C-1 (Traffic Fatalities)	14	13	19	OSCAR
C-2 (Serious Injuries)	669	636	1196	OSCAR
C-3 (Fatalities/VMT-Total)	NR	NR	NR	
C-3 (Fatalities/VMT-Rural)	NR	NR	NR	
C-3 (Fatalities/VMT-Urban)	NR	NR	NR	
C-4 (Unrestrained Passenger Vehicles Occupant Fatalities, ALL seat positions)	2	1	5	OSCAR
C-5 (Fatalities in crashes involving a driver or motorcycle operator w/a BAC of .08 and above)	3	2	3	OSCAR
C-6 (Speeding-related fatalities)	5	4	7	OSCAR
C-7 (Motorcyclists fatalities)	3	2	2	OSCAR
C-8 (Un-helmeted motorcyclist fatalities)	1	0	2	OSCAR
C-9 (Drivers age 20 or younger involved in fatal crashes)	1	0	1	OSCAR
C-10 (Pedestrian fatalities)	4	3	6	OSCAR
C-11 (Bicyclist fatalities)	0	0	0	OSCAR
B-1 (Observed seatbelt use for passenger vehicle, front seat outboard occupants)	81.4%	90%	93.81%	Seat Belt Survey
A-1 (Seat belt citations issued during grant funded enforcement activities - current)			1098	Seat Belt Survey
A-2 (Impaired Driving arrests made during grant funded activities - current)			346	GPD-PRD/OSCAR
A-3 (Speeding citations issued during grant funded enforcement activities - current)			4219	Court System

NR: None Reported

OSCAR: On-line System Crash Analysis Reporting

COMMENTS: Guam Police Department Challenges:

The Guam Police Department-Highway Patrol Division encountered several issues that hampered their enforcement operations: a) shortage of officers; b) equipment and maintenance which includes shortage of vehicles and lack of funding for maintenance severely limits the ability to conduct enforcement; c) federal funds were released towards the end of the fiscal year, which resulted in unexpended balances; and d) more training is needed to sustain the highly technical investigative skills, which HPD currently has three (3) Crash Reconstruction Specialists, two who are retirement-eligible.

ALCOHOL & OTHER DRUGS COUNTERMEASURES

The primary goal of the Alcohol and Other Drugs Public Information & Education (PI&E) Project is to provide the management, supervision and support services for the activities necessary to operate the traffic safety program on Guam.

OFFICE OF HIGHWAY SAFETY (OHS)

Project Number	Appropriated	Expenditures	Balance	Percentage
AL14-01-01OHS	\$176,604.68	\$125,815.41	\$50,789.27	72%

Program Management: The DPW-Office of Highway Safety along with its Partners for Highway Safety conducted numerous presentations on Impaired Driving at various schools, colleges, and organizations. Strong media campaigns combined with sustained high visibility enforcement efforts, from law enforcement at all levels in Guam, appear to be a successful and winning combination, as shown by these improved numbers. The DPW-Office of Highway Safety along with GPD-HPD conducted outreach presentations on Underage Drinking to 323 students and eight (8) teachers which consisted of (15) classes to freshmen, sophomores, juniors, and seniors at a local high school.

The Guam Office of Highway Safety has:

- continue a strong emphasis on high-visibility enforcement with the Guam Police Department and the Airport Police Division;
- utilized resources on paid media, public information and education and underage drinking prevention programs;
- increased the awareness on the “Drive Sober or Get Pulled Over” campaign by conducting “before and after” survey; and
- continue to conduct education outreach on impaired driving to twenty-six (26) public elementary schools, eight (8) public middle schools, six (6) public high schools, as well as all private schools, DoDEA schools, and other military installations on Guam;
- continue to support the alcohol and other drugs message by procuring educational materials, which was distributed to various middle and high school, colleges, public hearings, presentations, and other traffic safety events during FY2014.

Education and Community Outreach: The DPW-Office of Highway Safety along with its Partners for Highway Safety conducted numerous presentations on Impaired Driving at various schools, colleges, and organizations. Strong media campaigns combined with sustained high visibility enforcement efforts, from law enforcement at all levels in Guam, appear to be a successful and winning combination, as shown by these improved numbers.



(Above) To kick-off DPW-OHS Annual campaign, the Governor of Guam signed a proclamation proclaiming December 13, 2013 to January 1, 2014, "Drive Sober or Get Pulled Over" Impaired Driving Campaign at the Governor's Conference room in Adelup, Guam.



(Above) One of the many educational activities held during the month of December. DPW-OHS Pat Uncangco during a TV interview at the Center Court of the Agana Shopping Center.



(Above) The DPW-Office of Highway Safety along with GPD-HPD conducted outreach presentations on Underage Drinking and Distracted Driving at a local high school.



(Above) GPD-HPD with high school students poses for a picture after a school presentation.

(Below) On August 6-8, 2014, the Department of Public Works-Office of Highway Safety conducted presentations on Traffic Laws (Seatbelt and Impaired Driving and Distracted Driving-Cell phone) to the Department of Education and DoDEA school bus drivers during School Bus Safety Week.



Cil Javier, OHS-Highway Safety Coordinator



Therese (Resi) Matanane on seatbelt use.



Pat Uncangco speaking on Impaired Driving



GPD-HPD Officers, P. Sanchez and F. Perez were special guest speakers elaborating more on Guam's traffic laws.



DoDEA bus drivers listened attentively during a Impaired Driving presentation at the Pacific Star Hotel on August 20, 2014.



Pat Uncangco (OHS) during a power-point presentation on the dangers of Impaired Driving.

The Guam Police Department raised awareness on the dangers of impaired driving including prescription drug and illicit drug use when driving. They partnered with the medical community to determine how the public can be more responsible and decide to choose to drive safely while under these situations.

Enforcement:

GUAM POLICE DEPARTMENT-HIGHWAY PATROL DIVISION (HPD)

Project Number	Appropriated	Expenditures	Balance	Percentage
AL14-01-02HPD	\$44,400.00	\$33,315.47	\$11,084.53	75%

To decrease traffic fatalities by 7.14% from the 2008-2012 calendar base year average of 14 to 13 by December 31, 2014.

RESULTS: In FY2013, there were a total of eighteen (18) fatalities of which five (5) were alcohol and/or drug-related traffic fatalities and 396 DUI arrests during local and grant-funded enforcement

activities. As of December 30, 2014, a total of nineteen (19) traffic fatalities of which seven (7) were alcohol and/or drug related.

Internal GPD Challenges:

The Guam Police Department-Highway Patrol Division encountered several issues that hampered their enforcement operations: a) shortage of officers; b) equipment and maintenance which includes shortage of vehicles and lack of funding for maintenance severely limits the ability to conduct enforcement; c) federal funds were released towards the end of the fiscal year, which resulted in unexpended balances; and d) more training is needed to sustain the highly technical investigative skills, which HPD currently has three (3) Crash Reconstruction Specialists, two who are retirement-eligible.

It is recommended that funding for training is needed to train HPD personnel in Basic and Advanced Traffic Investigation with the ultimate goal of training a fairly large group of officers in Crash Reconstruction. Training is also needed for photography and video enhancement, traffic scene mapping, and instructor certification for the Intoximeter EC/IR II Breath Testing equipment.

Alcohol related fatalities have fluctuated up and down over the past five years. Guam experienced an increase from 7 in 2012 to 3 in 2013. All enforcement agencies, whether funded or unfunded, participated in the High Visibility Enforcement Campaigns (Impaired Driving National Enforcement crackdown, Drive Sober or get Pulled Over, Buzzed Driving is Drunk Driving, and Click It or Ticket).

Statistics: Arrests (FY2013)

- DUI arrests: 346
- Open Container: 8
- Underage drinking: 9
- Vehicular Homicide: 1
- Arrested Person (Schedule 1 & 2 drugs): 1

Impaired Driving In Guam, 2009-2013	2009	2010	2011	2012	2013	TOTAL
Total Crashes	6577	7165	6699	7031	6547	34019
Total DUI Crashes	143	120	87	82	63	495
Total Traffic Fatalities	15	16	17	16	18	80
Total Fatal Crashes	15	19	15	16	18	80
DUI-related Fatalities	7	5	6	7	11	36
DUI Crash with Injuries	58	45	28	33	20	184
DUI Arrests	1146	680	471	396	346	3039
Drug-related Arrests	346	0	132	102	106	803

(Source): Guam Police Department: Planning, Research & Development; and OSCAR (On-line System Crash Analysis Reporting)

All enforcement agencies, whether funded or unfunded, participated in the High Visibility Enforcement Campaigns (Impaired Driving National Enforcement Crackdown, Drive Sober or get Pulled Over, Buzzed Driving is Drunk Driving, and Click It or Ticket).

The 2014 Attitudinal survey shows that 63% responded "Always" in regard to their perceived likelihood of being stopped after drinking in excess and driving. Approximately 85% have heard the "Drunk Sober or Get Pulled Over" slogan.



GPD-HPD Officers on "Zero" tolerance issuing citations cracking down on DUI, Speeding, Seatbelts and Car-seats.



Equipment: One (1) Towable Light Tower was purchase for GPD-HPD in October 13, 2014.
 Printing of student manuals (DWI Detection).

GUAM INTERNATIONAL AIRPORT AUTHORITY-AIRPORT POLICE DIVISION (APD)

Project Number	Appropriated	Expenditures	Balance	Percentage
AL14-01-03APD	\$14,736.79	\$5,310.98	\$9,425.81	36%

The DUI and Traffic Enforcement project was a huge success by seeing a decrease of violators and arrests from the previous fiscal year FY2013. The most important success of the project was showing the public the assurance that traveling through GIAA's roadways are safe.

The shortfalls that GIAA-APD faces is the dire need to have patrol vehicles and/or motorcycles that can be 100% dedicated to the DUI and Traffic Enforcement project. By having the dedicated vehicles procured by federal funds APD will effectively enhance their enforcement activities more effectively and efficiently.

ACCOMPLISHMENTS:

- GIAA-APD reduced the number of traffic crashes from 255 in FY2013 to 128 in FY2014
- GIAA-APD reduced injury crashes from 16 in FY2013 to 12 in FY2014
- GIAA-APD decreased the number of DUI arrests from 12 in FY2013 to 4 in FY2014

OFFICE OF THE ATTORNEY GENERAL (OAG)

Project Number	Appropriated	Expenditures	Balance	Percentage
AL14-01-04OAG	\$48,221.60	\$48,221.60	\$0.00	100%

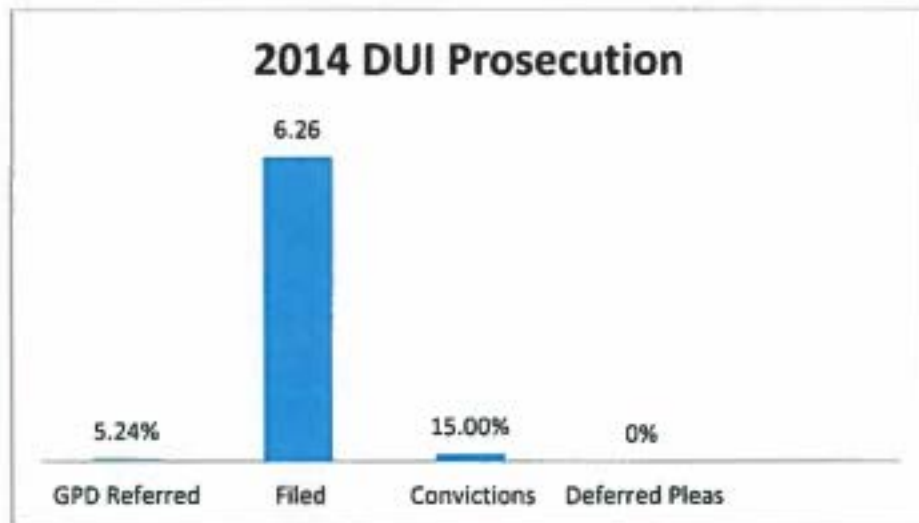
DUI Prosecutor: The Prosecution Division within the Office of the Attorney General (OAG) provides prosecution services on behalf of the Territory of Guam. Its mission is to review cases referred by law enforcement agencies on alleged criminal acts and prosecute those cases based on the evidence presented. Funds for this project were allocated to cover the costs for salary and fringe for one (1) DUI Prosecutor.

DUI PROSECUTION 2010 – SEPTEMBER 2014 FISCAL YEAR

	2010	2011	2012	2013	2014	Total
DUI Referred from GPD	1141	892	330	390	214	4080
DUI Filed	715	683	324	243	177	2823
DUI Convictions	526	651	198	257	333	2212
# of Deferred pleas	0	0	2	0	0	9

Fiscal Year 2014 again saw a significant decrease in filings but an increase in convictions. This is attributable to the factors cited above as well as no backlog of cases. Another contributing factor is the availability of patrol officers and vehicles patrolling the streets of Guam. Their numbers have been significantly reduced. Thus, there is reduced random enforcement. Also, it could be that the drivers are heeding the message of don't drink and drive. Another possible factor is the rapid consequences of being arrested. Arraignment is within 48 hours and trial is held within a certain period, unless there are extenuating circumstances.

While the OAG understands the current predicament of federal funding, it is still important to stress that the continued funding of a DUI prosecutor is needed to assist the Office in achieving its mission. It is also vitally important that the Office receives funding so that it can continue to protect the public from drivers who violate the law by consuming alcohol and other mind altering drugs and then driving on Guam's roads.



JUDICIARY OF GUAM (JOG)

Project Number	Appropriated	Expenditures	Balance	Percentage
AL14-01-05JOG	\$24,803.35	\$24,803.35	\$0.00	100%

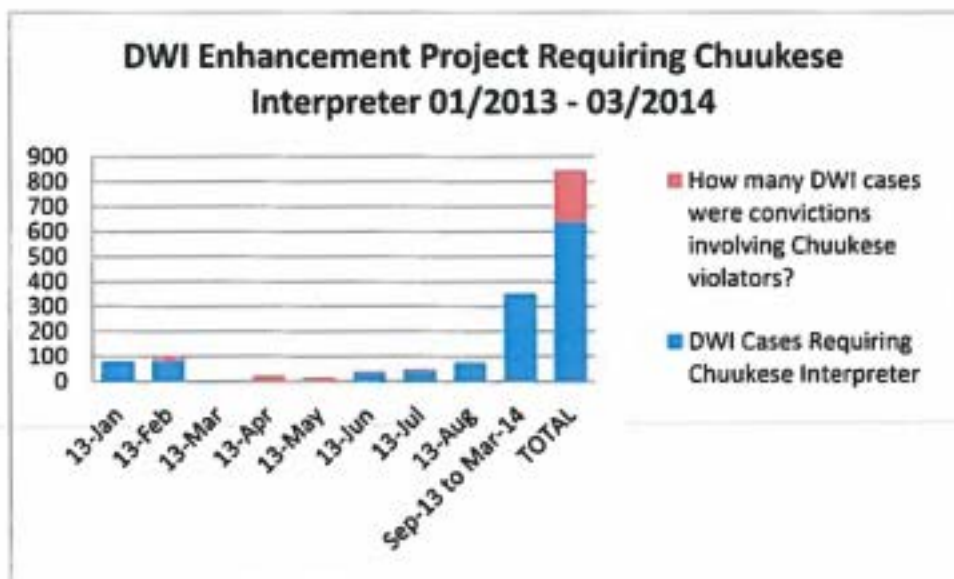
DWI Enhancement Project (Judiciary of Guam): The Guam DWI Court has been operational as a drunk driving docket since its inception on November 2010 under assignment to a single judge. All felony and misdemeanor DWI cases are consolidated into a single docket. Based on the filings for grant period January 2014 to December 2014, the docket represented 372 total cases from FY2014. It is estimated that based on the first year grant period the average caseload for DWI Court will be between 650-700 cases per annum. It is recommended that the assignment of the DWI docket

continue under a single judge or can be assigned to three general jurisdiction judges, with the assignment of the high risk defendants to the Adult Drug Court (ADC/DWI). The final determination as the permanent establishment of the DWI Court docket and assignment will take effect January 2015.

The policy mandated by the Guam Police Department on the "Book and Confine" is a major factor in bringing about immediate response and accountability for all DWI violations. The Guam Chief of Police has assured the DWI Court that the policy will remain in effect. It is fully supported by the DWI Court Team. This policy, together with the clearing of all uncharged 2009-2010 cases within the Office of the Attorney General, is the major factor in the success of the DWI Court.

The DWI Court Interpreter program has been a resounding success. A full time interpreter for Chuukese defendants has expedited non-English speaking defendants of Chuukese descent through the criminal justice process from initial magistrate to entry of guilty plea. In addition, and more importantly, the establishment of an Alcohol Education Program in Chuukese (AEPCK) for non-English speaking Chuukese defendants has reduced violations through alcohol education. The AEPCK curriculum continues to be expanded and improved. It is a first of its kind in the nation. The DWI Court Executive Committee contemplates extending the AEPCK to include an educational program for juvenile defendants. The course is 12 hours; 4 sessions.

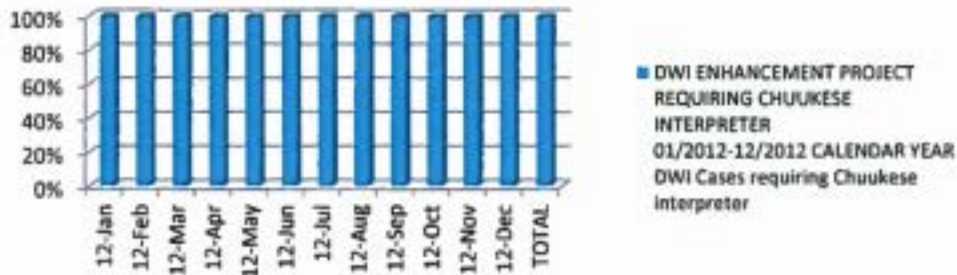
The DWI Court Interpreter has been made available to all defense counsels who need to meet with Chuukese clients for purposes of explanation of the constitutional rights from within the standard plea agreement. Also, the DWI Court Interpreter is available for Probation to meet with Chuukese defendants at the lock-up to gather pre-trial data for magistrate and arraignment hearings. This requires the use of a vehicle to make these out of courthouse appointments.



**DWI ENHANCEMENT PROJECT REQUIRING CHUUKESE INTERPRETER
01/2013-03/2014**

	DWI Cases Requiring Chuukese Interpreter	How many DWI cases were convictions involving Chuukese violators?
Jan-13	78	6
Feb-13	80	20
Mar-13	0 (Interpreter was on maternity leave)	7
Apr-13	0 (Interpreter on maternity leave)	23
May-13	0 (Interpreter resigned-hiring new interpreter)	17
Jun-13	25	17
Jul-13	35	14
Aug-13	64	13
Sep-13 to Mar-14	352	96
TOTAL	634	213

**DWI ENHANCEMENT PROJECT
REQUIRING CHUUKESE INTERPRETER
01/2012-12/2012 CALENDAR YEAR DWI
Cases requiring Chuukese interpreter**



OCCUPANT PROTECTION

Program Area Goals:

➤ *Unrestrained Passenger Vehicle Occupant Fatalities (State Crash Reporting System)*

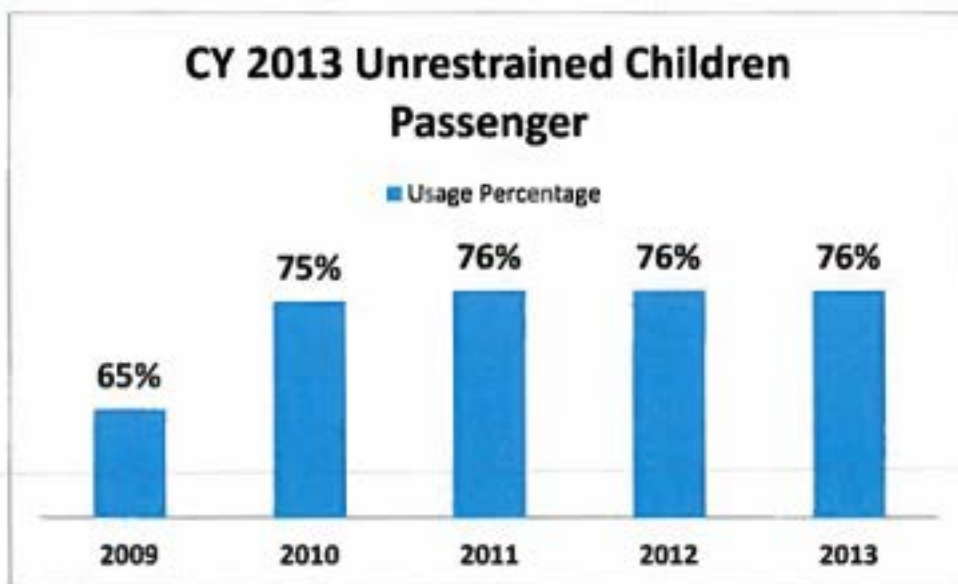
To decrease the number of unrestrained passenger vehicle occupant fatalities by 50% from the 2009-2013 calendar base year average of 2 to 1 by December 31, 2014.

RESULTS: In CY2014, a total of five (5) unrestrained passenger vehicle occupant fatalities were recorded

OFFICE OF HIGHWAY SAFETY (OHS)

Project Number	Appropriated	Expenditures	Balance	Percentage
OP14-02-01OHS	\$126,650.13	\$99,924.77	\$26,725.36	79%

Section 26101-26102 (Children below 12)	2009	2010	2011	2012	2013
USAGE	65%	75%	76%	76%	76%
CITATIONS	349	107	1018	385	271
SECOND OFFENSE	0	0	1	9	5



In December 2013, Guam submitted their Seat Belt Observation Study, as this was the first year using new sampling procedures which were put into effect by the National Highway Traffic Safety Administration (NHTSA). Guam's new methodology was approved in 2013 and this report will be used for the new four years. The study revealed that Guam's seat belt usage rate increased from 81.4% in 2012 to 93.81% in 2013. Guam will continue to conduct high visibility enforcement efforts and an increase in educational outreach to the schools, communities, and to Government of Guam agencies/departments. The effectiveness of high visibility enforcement has been documented repeatedly in the United States and abroad. Because of the high use rate, identifying and directing efforts toward the high risk groups that comprise the 7% who do not comply with the law will continue to be a major focus of the program in FY2015.

Section 26103 – Seat Belts (All Passengers)					
	2009	2010	2011	2012	2013
Usage	80%	85%	84%	81.4%	93%
Citations	968	606	554	1696	1098
2 nd Offense	NC	NC	20	100	18

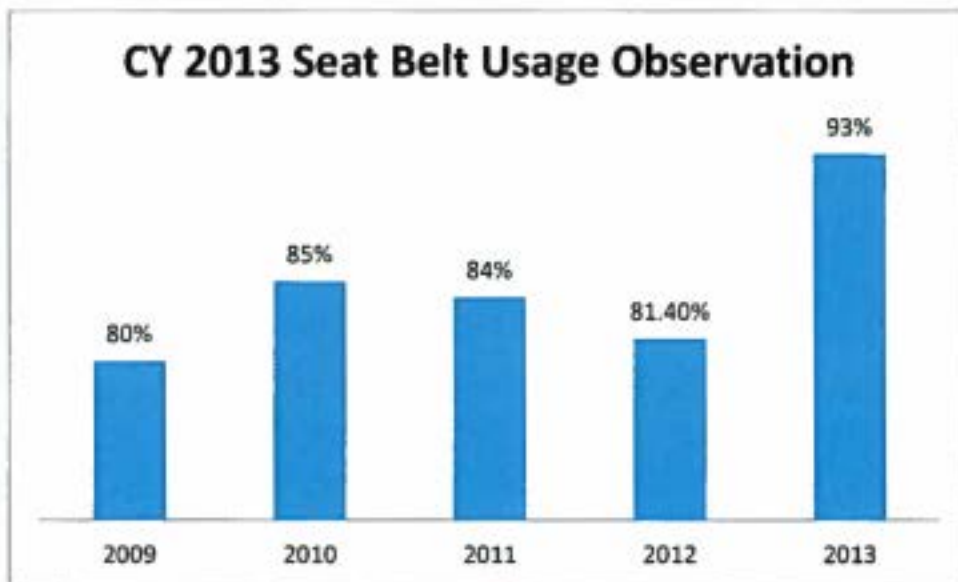
The 2013 survey of safety belt use was conducted at 34 observation sites during the month of December. During the 2013 survey, a total of 10,514 drivers and 2,390 front seat outboard passengers were observed. The survey found that 93,81% of people were restrained. Overall, 1.7% of the data were excluded due to the inability to assess whether or not the occupant was belted. This is in compliant with the NHTSA rule which requires this value to be below 10%. In addition, the standard error of the result was only 0.9%, which was well below the NHTSA requirement of standard error not exceeding 2.5%. All seat belt and booster seat use observations will be conducted during weekdays and weekends between 7 a.m. and 6 p.m. The schedule will include rush hour (before 9:30 a.m. and after 3:30 p.m. and non-rush hour observations.



Students from the University of Guam conducted 34 observations sites during the month of December 2013.



Students from the University of Guam conducting Seat Belt survey.



An observational seat belt survey was conducted in 2013 which showed that Guam's seat belt use rate for drivers and passengers was 93.8%. (This is an updated survey submitted to DPW-Office of Highway Safety on December 31, 2013.)

RESULTS:

Seat Belt Usage and Child Restraint Usage: An observational seat belt survey was conducted in 2013 which showed that Guam's seat belt use rate for drivers and passengers was 93.81%. The overall statewide child restraint use rate (birth to age 11) for 2013 was 76%.

Education and Outreach: From October 2013 to November 2014, the DPW-Office of Highway Safety conducted 14 outreach/school presentations with a total of 3004 student attendance. Due to change in command with GPD-HPD, there were only two (2) Operation Buckle Down activities with

1200 participants. The Operation Buckle Down is an educational component that the DPW-OHS conducts together with the Guam Police Department – Highway Patrol Division and/or the GIAA-Airport Police Division. Parents are observed driving into the school with their child(ren) to see if they are in compliant with the Guam Seat Belt Laws. The DPW-OHS also conducted ten (10) community outreach events, with a total of 1,116 parents and caregivers present.



Tomas D' Turtle posing with one of the many children during a mall display/exhibit at the Micronesia Mall during the "Healthy Mother's..Healthy Baby Fair". Jane Almandres, DPW-OHS staff demonstrates the correct way of installing a car seat to a parent.



Head-Start students during a class presentation

On May 27-29, 2014, DPW-OHS along with the Department of Public Health & Social Services coordinated the 2014 Standardized Child Passenger Safety Technician Course. Marlene Carbullido, CPS Technician Instructor, together with Therese Matanane-Lead Instructor and Jane Almandres-Instructor, conducted the CPS Training at OHS. A total of 10 students were renewed/re-certified and were representatives from the Guam Police Department, Guam Port Police, Guam Fire Department and CNMI.



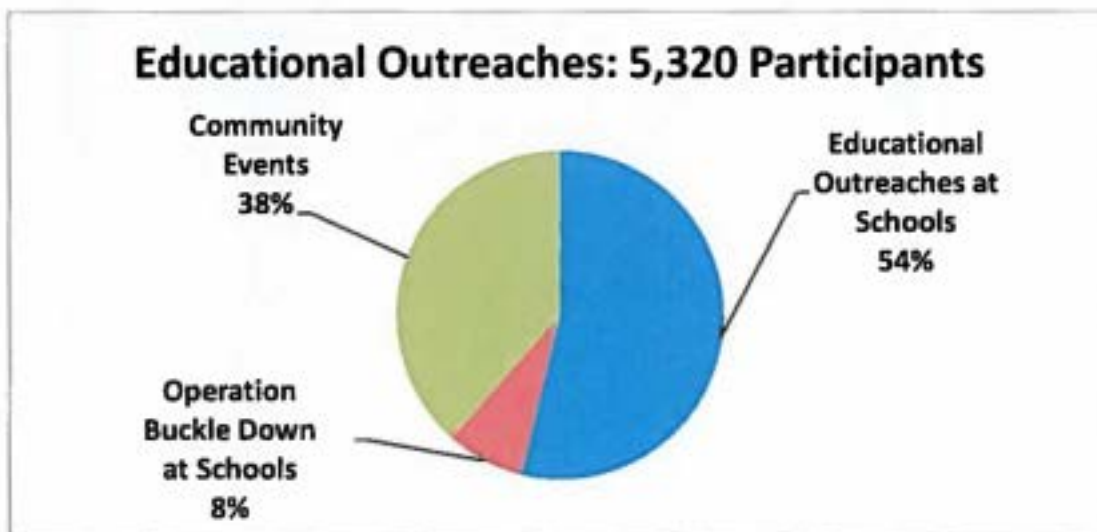
CPS Techs and Instructor Candidate (CNMI)





On September 13, 2014, OHS conducted a CPS Seat Check at Cost-U-Less in Tamuning. Re-certification/renewal students were at hand to inspect car seats.

	Educational Outreaches at Schools	Operation Buckle Down at Schools	Community Events	Total Participants
	14	2	10	5,320
Participants	3,004	1,200	1,116	



Funding was used for: a) travel to send the Program Coordinator/Manager to the Pre-HSP meeting, the Occupant Protection course, to the NAWSHL/GHSA meetings and sent one (1) Sergeant to the Instructor Development Course; b) office equipment; and c) child restraint systems.

Enforcement: Guam Police Department – Highway Patrol Division

GUAM POLICE DEPARTMENT – HIGHWAY PATROL DIVISION (HPD)

Project Number	Appropriated	Expenditures	Balance	Percentage
OP14-02-02HPD	\$20,000.00	\$8,714.35	\$11,285.65	44%

The safety and security of the citizens of Guam are vitally important, by law, Guam drivers and passengers are required to use seat belts. Children under the age of 12 and who are less than 4'9" must use child restraint or car seat systems. It is through the annual "Click It or Ticket" Mobilization Campaign where government law enforcement agencies work to promote seat belt and child restraint system use.

In FY2014 during the CIOT week, GPD-HPD issued 157 seatbelt citations, eighteen (18) child restraints and eighty-eight (88) miscellaneous violations. Enforcement activities continued even after the mobilization.



DPW-Director, Carl Dominguez, Lt. Governor Ray Tenorio, Senator Tina-Muna Barnes and officials from the U.S. Navy were present during the "Click It or Ticket" Proclamation Signing.



Office of Highway Safety Coordinator Ms. Cil Javier introducing special guests during the “Click It or Ticket” Proclamation signing at the DPW Compound. Lt. Governor Ray Tenorio reading the proclamation before signing.



Officer Frank Perez-GPD/HPD (left) and Officer Tom Manibusan-GPD/HPD (right) issues seat belt citations to motorists during the “Click It or Ticket It” campaign.

Attitudinal: The Attitudinal survey on persons who are likely to be ticketed for not wearing seat belts reflected a 41% perception.

Fatalities: In CY2013, there were 18 fatalities recorded and of the 18 fatalities, five (5) were unrestrained passenger fatalities.

POLICE TRAFFIC SERVICES

DEPARTMENT OF PUBLIC WORKS-OFFICE OF HIGHWAY SAFETY (OHS)

Project Number	Appropriated	Expenditures	Balance	Percentage
PT14-03-00OHS	\$93,117.30	\$66,771.45	\$26,345.85	72%

Police Traffic Services (PTS) is an essential part of any traffic safety program and continues to be a focal point of the Guam-Office of Highway Safety, Guam Police Department, Airport Police Division and Port Police Division. Enforcement with regards to highway safety is viewed as an important component in reducing the numbers of traffic related crashes, injuries and fatalities on Guam's roadways.

Through the Police Traffic Education Project, the DPW-Office of Highway Safety provides resources for law enforcement agencies to address traffic safety issues in their respective jurisdictions. The agencies identify these issues through analyses of crash data that focus on where and when crashes are occurring and the contributing factors to those crashes. A review of these analyses provides law enforcement agencies with the information they need to design and implement traffic safety education and enforcement programs that will be effective in reducing the frequency of crashes in the targeted area.

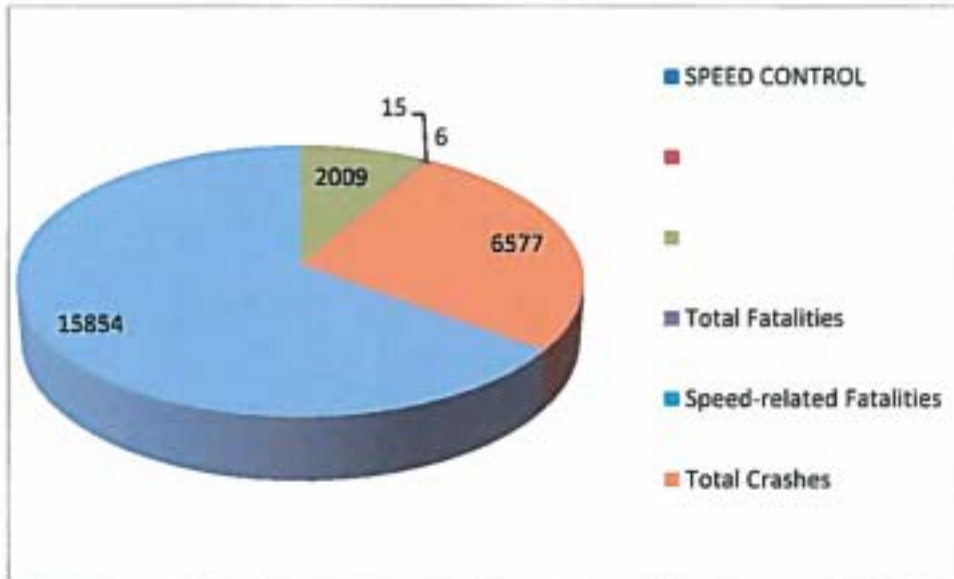
The Guam Office of Highway Safety plays a major role in the coordination of enforcement efforts among law enforcement agencies at all jurisdictional levels. Effective, high-visibility communications and outreach are an essential part of a successful speed and aggressive-driving enforcement program. The objective is to provide information about the program and persuade motorists that detection and punishment for violations is likely.

One key element of any traffic safety program is education. In addition to enforcing Guam's Traffic Laws, the Guam Police Department-Highway Patrol Division, the Airport Police Division, and the Port Police Division plays an important role in educating motorists and raising public awareness.

Another key element is the High-Visibility Enforcement campaigns that have been used to deter aggressive driving and speeding through both specific and general deterrence.

SPEED CONTROL

	2009	2010	2011	2012	2013
Total Fatalities	15	16	17	16	18
Speed-related Fatalities	6	8	7	5	7
Total Crashes	6577	7165	6699	7031	6547
Total Speed-related Citations	15854	6717	6897	5004	4219



Enforcement: Guam Police Department – Highway Patrol Division

To decrease the number of speed-related fatalities by 20% from the 2008-2012 calendar base year average of 5 to 4 by December 31, 2014.

GUAM POLICE DEPARTMENT – HIGHWAY PATROL DIVISION (HPD)

Project Number	Appropriated	Expenditures	Balance	Percentage
PT14-03-01HPD	\$42,217.00	\$18,925.17	\$23,291.83	45%

GUAM POLICE DEPARTMENT – TAMUNING-TUMON PRECINCT COMMAND (TTPC)

Project Number	Appropriated	Expenditures	Balance	Percentage
PT14-03-02TTPC	\$10,000.00	\$4,415.58	\$5,584.42	45%

GUAM INTERNATIONAL AIRPORT AUTHORITY-AIRPORT POLICE DIVISION (APD)

Project Number	Appropriated	Expenditures	Balance	Percentage
PT14-03-03APD	\$10,000.00	\$3,655.52	\$6,344.48	37%

In CY2013, there were a total of 18 total traffic fatalities, of which seven (7) were speed-related fatalities. In CY2013, a total of 4,219 speed citations were issued.



GPD-HPD Officers conducting speed check along Route 1 in Upper Tumon across from JFK High School. Police Officer's from Highway Patrol issues citations during GPD-HPD's High Visibility Enforcement Activity.

Equipment procured: One (1) ARAS classroom training equipment and software were procured for the Guam Police Department-Highway Patrol Division.

TRAFFIC RECORDS

DEPARTMENT OF PUBLIC WORKS-OFFICE OF HIGHWAY SAFETY (OHS)

Project Number	Appropriated	Expenditures	Balance	Percentage
TR14-05-01OHS	\$39,465.52	\$39,209.30	\$256.22	99%

The Department of Public Works-Office of Highway Safety continues to develop and produce traffic crash statistics. This will facilitate data entry compatibility with an interfacing proprietary software program that produces collision diagrams automatically. With this in mind, the Office of Highway Safety will continue the funding for one (1) Data Control Clerk II to support the computerized traffic crash record system in order to develop highway hazard reduction programs with priorities based on benefit/cost analysis.

The Office of Highway Safety have addressed the current improvement made to-date and recommends new improvements and enhancements that are necessary to keep moving the Guam Traffic Records System forward. The Office of Highway Safety and other stakeholders have continued to improve their systems to enable exchange of information but improvements are still needed in the areas of timeliness, accuracy, completeness, uniformity, and integration. The traffic records system includes data elements necessary for problem identification, problem analysis, and countermeasure evaluation in all areas of traffic safety in the Territory.

The Data Control Clerk II verifies traffic crashes on the Online System Crash Analysis Reporting (OSCAR) program. She verifies the data contained in OSCAR for consistency, validity, accuracy, and completeness. She works closely with the Guam Police Department and Airport Police Division. In addition to her role as the Data Control Clerk II, she assists with the assigned TRCC Project Coordinator.

Program Area Goals:

- To increase the timeliness of traffic citation data from police being posted into the superior court system from monthly to daily in FY2014.
- To continue to fund for one (1) Data Clerk II to support the computerized traffic crash record system in order to develop highway hazard reduction programs with priorities based on benefit/cost analysis.

PLANNING & ADMINISTRATION

DEPARTMENT OF PUBLIC WORKS-OFFICE OF HIGHWAY SAFETY (OHS)

Project Number	Appropriated	Expenditures	Balance	Percentage
PA14-07-01OHS	\$78,768.55	\$48,499.08	\$30,269.47	62%

Planning and Administration is a critical function of Guam's traffic safety program, ensuring funds are used on identified problems, towards target markets, and on the strategies most likely to make an impact on the number of crash related deaths and serious injuries.

The primary function of this cohesive unit is to administer all phases of Guam's federally funded Highway Safety Programs, which include project development, implementation, monitoring and evaluation. The federal funds will be used to continue funding salaries and fringe for the Highway Safety Coordinator as well as operational expenditures, travel, organizational dues, subscriptions, office supplies, information technology, and other routine items.

These projects provide funding for personnel, operating costs, and contractual services that will provide the statewide program direction, financial and clerical support, property management, and audit for the 402 statewide programs for the development of the Annual Highway Safety Performance Plan and Annual Report.

Essential to the administrative workability and the success of the Highway Safety projects on Guam is the Planning and Administration which is the program that will draw and lead together all diverse highway safety objectives in such a way that a long-term stable and thoroughly professional program is assumed.

It is the goal of the Planning and Administration program to provide management, supervision and support for all activities of the island traffic safety program.

- To integrate recommendations for NHTSA's Management Review within the specific timeframe.
- To effectively administer the development implementation, monitoring, and evaluation phases of Guam's Highway Safety Programs in accordance with federal and local procedural guidelines.
- To provide documentation of all funded programs.
- To submit the Annual Performance Report to NHTSA by December 31, 2014.
- To utilize all available resources to improve and promote the island traffic safety program.
- To administer a fiscally responsible, effective highway safety program that targets the Island's most significant safety problems in an effort to save lives and reduce serious injuries.
- To fund off-island travel for the Governor's Highway Safety Representative and the Highway Safety Coordinator to attend training, meetings, and conferences.

- To continue to cover the costs for operational expense, i.e., monthly telephone services, Annual Dues, vehicle maintenance, cable (TV) services, cell phone services, materials and supplies, power and water services.

PAID MEDIA (SECTION 402)

DEPARTMENT OF PUBLIC WORKS-OFFICE OF HIGHWAY SAFETY (OHS)

Project Number	Appropriated	Expenditures	Balance	Percentage
PM14-16-01OHS	\$20,501.00	\$14,499.00	\$6,002.00	71%

The Office of Highway Safety will continue to fund for paid media to:

- Increase awareness on Seat Belt Survey;
- Increase awareness on Child Safety Seat restraints, including Child Passenger Safety Week;
- Increase awareness on the dangers of drinking and driving including Drive Sober or Get Pulled Over;
- Increase awareness on the dangers of distracted driving;
- Increase the rating for radio stations to reach approximately 60% of the island population; and
- Increase awareness on other highway safety matters.

OCCUPANT PROTECTION-LOW SEAT BELT USAGE

SECTION 405b



TOMAS D' TURTLE PROJECT (OHS)

Project Number	Appropriated	Expenditures	Balance	Percentage
M2PE14-22-01OHS	\$122,909.04	\$105,666.47	\$17,242.57	86%

The purpose of this project is to encourage States and Territories to adopt and implement effective programs to reduce highway deaths and injuries resulting from individuals riding unrestrained or improperly restrained in motor vehicles. This project addresses child restraint use by infants and young children as well as seat belt use by adults and older children.

Funding under this project was used for the following activities:

- Salary and Fringe for one OP Program Coordinator

The DPW-OHS encouraged participation during nighttime safety belt enforcement and was able to track data from this national mobilization.

OPERATION HVE (OHS)

Project Number	Appropriated	Expenditures	Balance	Percentage
M2HVE14-23-01OHS	\$20,748.96	\$0.00	\$20,748.96	0%

The Department of Public Works-Office of Highway Safety through its Occupant Protection Program serves as the lead agency in the coordination of Occupant Protection Programs. Participation in the national high visibility safety belt and child safety seat enforcement mobilization: "Click It or Ticket" will continue to be the major, core component of the Occupant Protection Program.

The DPW-OHS contracted services to produce two (2) video commercials that were aired during the national "Click it or Ticket" campaign.

OPERATION S.C.O.P.E. (GUAM POLICE DEPARTMENT - HPD)

Project Number	Appropriated	Expenditures	Balance	Percentage
M2HVE14-23-02GPD	\$15,000.00	\$14,750.04	\$249.96	99%

This project increased the compliance seat belt usage from 81.4% in CY2012 to 93.81% in CY2013.

In FY2014 during the CIOT week, GPD-HPD issued 157 seatbelt citations, eighteen (18) child restraints and eighty-eight (88) miscellaneous violations. Enforcement activities continued even after the mobilization.

CHILD PASSENGER SAFETY TRAINING AND TRAVEL (OHS)

Project Number	Appropriated	Expenditures	Balance	Percentage
M2TR14-24-01OHS	\$53,776.51	\$17,570.46	\$36,206.05	33%

Funding was used for:

- Funding for travel to send the Program Coordinator/Manager to the Occupant Protection course, the Instructor Development Course, and one (1) Police Officer I from GPD-HPD to the Lifesavers Conference
- Funding was used for contractual services to print Guam's Seat Belt Laws
- Procured canopies for the CPS car seat check-up events
- Materials and Supplies for CPS Training

OPERATION FIT MY CHILD – OFFICE OF HIGHWAY SAFETY (OHS)

Project Number	Appropriated	Expenditures	Balance	Percentage
M2CSS14-25-01OHS	\$7,918.96	\$1,999.60	\$5,919.36	26%

The Department of Public Works-Office of Highway Safety together with the Department of Public Health & Social Services-Emergency Medical Services for Children and the Guam District Nurses provided free immunization and the DPW-OHS provided awareness and prevention on the importance of restraining their child(ren) in an approved child restraint system as well as the importance of adults being secured in a seat belt. Each year, this outreach is conducted at underserved areas known as "Ground Zero", which are heavily populated by the "less fortunate and needy" families, mostly Micronesian descent; who come from outer islands that do not have a "Seat Belt" or "Child Restraint" laws; and who are unemployed and receiving public assistance. On a case by case basis, DPW OHS provides child restraint systems as needed and if seats are available.

Funding was used to procure child restraint systems (rear-facing only, convertibles, forward-facing only, and booster seats).

DISTRACTED DRIVING GRANT – SECTION 405e

DISTRACTED DRIVING (OHS)

Project Number	Appropriated	Expenditures	Balance	Percentage
M8*DD14-26-01OHS	\$30,813.31	\$30,813.31	\$0.00	100%

The Department of Public Works – Office of Highway Safety implemented a Distracted Driving Program and concentrated its efforts in the area of distracted driving safety in FY2014 through coordinated education, awareness and prevention, and enforcement activities.

Funding was used for to cover partial costs for salary and fringe for one (1) Program Coordinator III to develop and implement projects on distracted driving.



Program Coordinator III, Pat Uncangco spoke at the Department of Education school bus driver training together with the Department of Public Works School Bus Operations' bus drivers as well on Distracted Driving.

TRAFFIC RECORDS (OFFICE OF HIGHWAY SAFETY)

Project Number	Appropriated	Expenditures	Balance	Percentage
M8*TR14-27-01OHS	\$37,078.76	\$17,078.76	\$20,000.00	46%

Funding was used to send three representatives to the 2013 Traffic Records Forum.

OPERATION PUT IT DOWN (OFFICE OF HIGHWAY SAFETY)

Project Number	Appropriated	Expenditures	Balance	Percentage
M8TS14-28-01OHS	\$5,400.00	\$0.00	\$5,400.00	0%

Funds were to be used to procure distracted driving warning signs to be posted on Guam's highways.

PUBLIC EDUCATION PROGRAM (OFFICE OF HIGHWAY SAFETY)

Project Number	Appropriated	Expenditures	Balance	Percentage
M8PE14-29-01OHS	\$51,113.70	\$0.00	\$51,113.70	0%

Funds were to be used to develop and implement a Distracted Driver awareness campaign by producing new distracted driving awareness television and radio public service announcements. Highly visible media campaign to promote enforcement, which remains to be the most effective countermeasure in reducing crashes and fatalities.

DISTRACTED DRIVING POLICE TRAFFIC SERVICES (HIGHWAY PATROL DIVISION)

Project Number	Appropriated	Expenditures	Balance	Percentage
M8*PT14-30-01GPD	\$15,000.00	\$7,222.02	\$7,777.98	49%

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Through the Police Traffic Education Project, the DPW-Office of Highway Safety provides resources for law enforcement agencies to address traffic safety issues in their respective jurisdictions. The agencies identify these issues through analyses of crash data that focus on where and when crashes are occurring and the contributing factors to those crashes. A review of these analyses provides law enforcement agencies with the information they need to design and implement traffic safety education and enforcement programs that will be effective in reducing the frequency of crashes in the targeted area.

The Guam Office of Highway Safety plays a major role in the coordination of enforcement efforts among law enforcement agencies at all jurisdictional levels. Effective, high-visibility communications and outreach are an essential part of a successful speed and aggressive-driving enforcement program. The objective is to provide information about the program and persuade motorists that detection and punishment for violations is likely.

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Another key element is the High-Visibility Enforcement campaigns that have been used to deter aggressive driving and speeding through both specific and general deterrence.

HIGHWAY SAFETY PERSONNEL DEVELOPMENT TRAINING

The following personnel attended Sections 402, 405b, and 405e grant funded training, conferences, and/or meetings during this period:

- **October 28-31, 2013:** Travel to Biloxi, Mississippi to attend the **Traffic Records Forum**. The following representative attended: **Cecilia Javier**, Management Analyst IV (DPW), **Maria Flores**, Program Administrator; and **Jenbel Manibusan**, TVB Clerk, Judiciary of Guam.
- **February 19-21, 2014:** Travel to Saipan, CNMI to conduct **CPS Training**. The following representative attended: **Therese Matanane**, Program Coordinator IV/CPS Instructor (DPW).
- **March 4-7, 2014:** Travel to Sacramento, California to attend the **Highway Safety Program Management** course. The following representative attended: **Jacqueline T. Florig**, Administrative Assistant (DPW).
- **April 22-24, 2014:** Travel to Oklahoma City, Oklahoma to attend **Managing Federal Finance/GTS Training**. The following representatives attended: **Jacqueline T. Florig**, Administrative Assistant (DPW); and **Arleen U. Pierce**, Controller (DPW).
- **April 26-29, 2014:** Travel to Nashville, Tennessee to attend **2014 Lifesavers Conference**. The following representatives attended: **Cecilia D. Javier**, MAIV (DPW); **Pacita Uncangco**, PCIII (DPW); **Carl Cruz**, Lieutenant (GIAA-APD); and **Randy Patague**, POI (GPD-HPD).
- **May 19-21, 2014:** Travel to Honolulu, Hawaii to attend the **NHTSA-Pre-HSP** meeting. The following representatives attended: **Carl V. Dominguez**, Director (DPW); **Cecilia Javier**, MAIV (DPW); and **Therese C.D. Matanane**, PCIV (DPW).
- **August 19-21, 2014:** Travel to Albany, New York to attend the **Occupant Protection Program Management Training**. The following representatives attended: **Cecilia D. Javier**, MAIV (DPW); **Therese C.D. Matanane**, PCIV (DPW); and **Jane Almandres**, PCI (DPW).
- **August 25-28, 2014:** Travel to Cheyenne, Wyoming to attend the **Impaired Driving** course. The following representatives attended: **Pacita Uncangco**, PCIII (DPW) and **AnaMarie Senato**, PCII (DPW).
- **September 3-7, 2014:** Travel to Grand Rapids, Michigan to attend the **2014 National Association of Women Safety Highway Leaders (NAWSHL) conference**. The following representatives attended: **Cecilia D. Javier**, MAIV (DPW) and **Therese C.D. Matanane**, PCIV (DPW).
- **September 7-10, 2014:** Travel to Grand Rapids, Michigan to attend the **2014 Governor's Highway Safety Association meeting**. The following representatives attended: **Cecilia D. Javier**, MAIV (DPW) and **Therese C.D. Matanane**, PCIV (DPW).
- **September 15-19, 2014:** Travel to Oklahoma City, Oklahoma to attend the **Instructor Development Training**. The following representatives attended: **Cecilia D. Javier**, MAIV (DPW); **Pacita Uncangco**, PCIII (DPW); **AnaMarie Senato**, PCII (DPW); **Jane Almandres**, PCI (DPW); **Franklin Perez**, POIII (GPD-HPD); and **Michael Aguon**, Sergeant (GPD-HPD).

FEDERAL AID REIMBURSEMENTS

PROGRAM	APPROPRIATED	EXPENDED	BALANCE	PERCENT EXPENDED
AL14	\$288,256.08	\$ 237,466.81	\$ 50,789.27	82%
OP14	\$ 135,364.48	\$ 108,639.12	\$ 26,725.36	80%
PT14	\$ 120,113.57	\$ 93,767.72	\$ 26,345.85	78%
TR14	\$ 39,465.52	\$ 39,209.30	\$ 256.22	99%
PA14	\$ 78,768.55	\$ 48,499.08	\$ 30,269.47	62%
PM14	\$ 20,501.00	\$ 14,499.00	\$ 6,002.00	71%
K214	\$ 2,905.86	\$ -	\$ 2,905.86	0%
K2PM14	\$ 324.00	\$ 324.00	\$ -	100%
K914	\$ 113,527.05	\$ 46,750.00	\$ 66,777.05	41%
M2TR14	\$ 53,776.51	\$ 17,570.46	\$ 36,206.05	33%
M2PE14	\$ 122,909.04	\$ 105,666.47	\$ 17,242.57	86%
M2CSS14	\$ 7,918.96	\$ 1,999.60	\$ 5,919.36	25%
M2HVE14	\$ 35,499.00	\$ 14,750.04	\$ 20,748.96	42%
M3DA14	\$ 248,588.65	\$ 134,030.00	\$ 114,558.65	54%
M8PE14	\$ 51,113.70	\$ -	\$ 51,113.70	0%
M8TS14	\$ 5,400.00	\$ -	\$ 5,400.00	0%
M8TR14	\$ 37,078.76	\$ 17,078.76	\$ 20,000.00	46%
M8DD14	\$ 30,813.31	\$ 30,813.31	\$ -	100%
M8PT14	\$ 15,000.00	\$ 7,222.02	\$ 7,777.98	48%
GRAND TOTAL	\$1,407,324.04	\$918,285.69	\$ 489,038.35	65%